THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1197 Session of 2013

INTRODUCED BY OBERLANDER, AUMENT, BARRAR, BLOOM, BROOKS, CAUSER, CHRISTIANA, CUTLER, DENLINGER, DUNBAR, GABLER, GILLEN, GREINER, GROVE, C. HARRIS, JAMES, KAUFFMAN, LAWRENCE, MILNE, MOUL, MUNDY, REESE, ROAE, SANKEY, SAYLOR, SIMMONS, SONNEY, STEVENSON, SWANGER, TOEPEL, TOOHIL, TRUITT, VEREB AND METCALFE, APRIL 16, 2013

REFERRED TO COMMITEE ON TRANSPORTATION, APRIL 16, 2013

AN ACT

Amending the act of April 9, 1929 (P.L.177, No.175), entitled "An act providing for and reorganizing the conduct of the 2 executive and administrative work of the Commonwealth by the Executive Department thereof and the administrative 3 4 departments, boards, commissions, and officers thereof, including the boards of trustees of State Normal Schools, or 7 Teachers Colleges; abolishing, creating, reorganizing or authorizing the reorganization of certain administrative 8 departments, boards, and commissions; defining the powers and 9 duties of the Governor and other executive and administrative 10 officers, and of the several administrative departments, 11 boards, commissions, and officers; fixing the salaries of the 12 Governor, Lieutenant Governor, and certain other executive 13 and administrative officers; providing for the appointment of 14 certain administrative officers, and of all deputies and 15 other assistants and employes in certain departments, boards, 16 17 and commissions; and prescribing the manner in which the number and compensation of the deputies and all other assistants and employes of certain departments, boards and 18 19 commissions shall be determined," establishing the Bureau of 20 Toll Administration within the Department of Transportation; 21 providing for the assumption by the Department of 22 Transportation of the functions of the Pennsylvania Turnpike 23 Commission, for assumption by the Commonwealth of the 24 25 financing functions of the commission, for transfer to the Department of Transportation and State Treasurer of land, 26 27 buildings, personal property and employees of the commission, 28 for the abolition of the commission and the offices of Turnpike Commissioner; and making an inconsistent repeal of 29 various acts relating to the Pennsylvania Turnpike. 30

- 1 The General Assembly of the Commonwealth of Pennsylvania
- 2 hereby enacts as follows:
- 3 Section 1. Section 2001.3(a) and (f) of the act of April 9,
- 4 1929 (P.L.177, No.175), known as The Administrative Code of
- 5 1929, amended June 22, 1982 (P.L.573, No.166), are amended and
- 6 the section is amended by adding a subsection to read:
- 7 Section 2001.3. Deputy Secretaries. -- (a) The Secretary of
- 8 Transportation shall appoint, with the approval of the Governor,
- 9 [six] seven deputy secretaries who shall have the title of
- 10 Deputy Secretary for Administration, Deputy Secretary for
- 11 Highway Administration, Deputy Secretary for Safety
- 12 Administration, Deputy Secretary for Planning, Deputy Secretary
- 13 for Local and Area Transportation [and] _ Deputy Secretary for
- 14 Aviation and the Deputy Secretary for Toll Administration.
- 15 Deputy secretaries appointed under this section shall be
- 16 qualified by virtue of education and experience to hold the
- 17 positions for which they are chosen. In addition, if specific
- 18 qualifications are provided for any deputy secretary named under
- 19 this section, it shall be unlawful for the secretary to appoint
- 20 an individual who does not meet each of the specific criteria.
- 21 * * *
- 22 (f) The Deputy Secretary for Local and Area Transportation,
- 23 with the approval of the Secretary of Transportation shall have
- 24 the powers and perform the functions and duties provided in
- 25 sections 2002 and 2003 regarding services to municipalities,
- 26 local and public transportation, planning, development and
- 27 funding of local and public transportation, technological
- 28 development of rail, water or other modes of transportation
- 29 (except recreational boating and ferry licensing), environmental
- 30 design, improvement of transportation services and shall perform

- 1 the functions and duties heretofore imposed upon and performed
- 2 by the Mass Transportation Division in the Bureau of Community
- 3 Development of the <u>former</u> Department of Community Affairs, by
- 4 the Secretary of Community Affairs under the act of January 22,
- 5 1968 (P.L.42, Act No.8), known as the "Pennsylvania Urban Mass
- 6 Transportation Law," by the <u>former</u> Department of Commerce in
- 7 regard to High-Speed Rail Demonstration Programs and by the
- 8 former Department of Highways in regard to the distribution of
- 9 liquid fuels taxes to the municipalities and townships.
- 10 * * *
- 11 (h) The Deputy Secretary for Toll Administration, with the
- 12 approval of the Secretary of Transportation, shall have the
- 13 powers and perform the functions and duties as provided by law
- 14 relating to the department's responsibilities under section
- 15 2008.1 and under this article with regard to the operation of
- 16 toll roads within this Commonwealth and shall be qualified by
- 17 education and experience to perform those duties. At a minimum,
- 18 the deputy secretary shall be required to have a bachelor's
- 19 degree in civil engineering and shall have at least ten years of
- 20 experience designing and building highways.
- 21 Section 2. Section 2008 of the act, amended May 6, 1970
- 22 (P.L.356, No.120), is repealed:
- 23 [Section 2008. Toll Roads and Bridges.--The Department of
- 24 Transportation shall have the power to acquire, for and on
- 25 behalf of the Commonwealth, by purchase or otherwise turnpike or
- 26 toll roads, or any parts thereof, or toll bridges, in such
- 27 manner and under and subject to such terms and conditions as may
- 28 now or hereafter be provided by law.]
- 29 Section 3. The act is amended by adding a section to read:
- 30 Section 2008.1. Toll Road and Bridge Administration. -- (a)

- 1 The Department of Transportation shall assume all powers and
- 2 duties of the Pennsylvania Turnpike Commission that relate to
- 3 operation, maintenance, construction and reconstruction of the
- 4 Pennsylvania Turnpike and related highways and shall receive all
- 5 tolls and other money otherwise payable to the commission. The
- 6 <u>functions assumed shall include all related functions under the</u>
- 7 <u>following acts:</u>
- 8 <u>Act of May 21, 1937 (P.L.774, No.211), referred to as the</u>
- 9 <u>Pennsylvania Turnpike Commission Act.</u>
- 10 Act of May 16, 1940 (Sp.Sess., 1941 P.L.949, No.11), known as
- 11 the "Pennsylvania Turnpike Philadelphia Extension Act."
- 12 <u>Act of June 11, 1941 (P.L.101, No.53), known as the "Western</u>
- 13 Pennsylvania Turnpike Extension Act."
- 14 Act of June 21, 1947 (P.L.877, No.367), entitled "An act to
- 15 <u>authorize and empower the Pennsylvania Turnpike Commission to</u>
- 16 combine the Turnpike, the Eastern Extension, and the Western
- 17 Extension, or any two thereof, for financing purposes under the
- 18 provisions of this act; authorizing the issuance of Turnpike
- 19 revenue bonds of the Commonwealth payable solely from tolls; to
- 20 pay the cost of the Eastern Extension and the Western Extension;
- 21 paying the cost of the Eastern Extension, or the cost of the
- 22 Western Extension, or the cost of both; and refunding any
- 23 Turnpike revenue bonds or Turnpike refunding bonds which have
- 24 heretofore been issued by the Commission under the provisions of
- 25 any act heretofore approved, or under the provisions of this
- 26 act, and which shall then be outstanding, including the payment
- 27 of any redemption premiums thereon; refunding any revenue bonds
- 28 or revenue refunding bonds heretofore issued under the
- 29 provisions of this act, including the payment of and redemption
- 30 premiums thereon; authorizing the Commission to fix tolls from

- 1 time to time for use of the projects so combined; providing for
- 2 the use of a facsimile of the signature of the Governor, and of
- 3 the Chairman of the Commission in lieu of their manual_
- 4 <u>signatures</u>, and a facsimile of the official seal of the
- 5 Commission upon any bonds issued under the provisions of this
- 6 act, or any other act; authorizing the issuance of bonds for the
- 7 payment of the construction of any turnpike, and giving certain
- 8 definitions."
- 9 Act of May 23, 1951 (P.L.335, No.74), known as the
- 10 "Pennsylvania Turnpike Delaware River Extension Act."
- 11 Act of August 14, 1951 (P.L.1232, No.282), referred to as the
- 12 <u>Pennsylvania Turnpike System Financing Act.</u>
- 13 <u>Act of September 27, 1951 (P.L.1430, No.348), known as the</u>
- 14 "Pennsylvania Turnpike Northeastern Extension Act."
- 15 Act of January 14, 1952 (1951 P.L.1947, No.547), known as the
- 16 "Pennsylvania Turnpike Gettysburg Extension Act."
- 17 Act of July 28, 1953 (P.L.706, No.229), known as the
- 18 "Pennsylvania Turnpike Northwestern Extension Act."
- 19 Act of June 10, 1955 (P.L.157, No.50), known as the
- 20 "Pennsylvania Turnpike Keystone Shortway Act."
- 21 Act of June 14, 1955 (P.L.174, No.52), known as the
- 22 "Pennsylvania Turnpike Southwestern Extension Act."
- 23 Act of May 15, 1956 (1955 P.L.1589, No.534), known as the
- 24 "Pennsylvania Turnpike Philadelphia Loop Extension Act."
- 25 Act of May 17, 1957 (P.L.160, No.73), entitled "An act
- 26 requiring all tunnels on the Pennsylvania Turnpike to be painted
- 27 white or lined with a light colored material and be equipped
- 28 with continuous lighting."
- 29 Act of September 8, 1959 (P.L.828, No.322), entitled "An act
- 30 authorizing the Pennsylvania Turnpike Commission to finance and

- 1 construct certain additional projects on the Pennsylvania
- 2 <u>Turnpike System."</u>
- 3 Act of September 15, 1961 (P.L.1305, No.573), entitled "An
- 4 act requiring the erection and maintenance of medial barriers or
- 5 <u>quards on the Pennsylvania Turnpike."</u>
- 6 74 Pa.C.S. Chs. 81 (relating to turnpike) and 82 (relating to
- 7 <u>turnpike commission standards of conduct).</u>
- 8 <u>75 Pa.C.S. Chs. 89 (relating to Pennsylvania Turnpike) and 95</u>
- 9 (relating to taxes for highway maintenance and construction).
- 10 (b) (1) The Bureau of Toll Administration is hereby
- 11 established in the department to manage the functions assumed by
- 12 <u>the department under this section.</u>
- 13 (2) The bureau shall have the power to acquire, for and on
- 14 behalf of the Commonwealth, by purchase or otherwise, turnpike
- 15 or toll roads, or any parts thereof, or toll bridges, in such
- 16 manner and under and subject to such terms and conditions as
- 17 provided by law. The powers vested in the bureau shall include:
- 18 (i) The power to fix or set tolls on any roadway or bridge
- 19 under the jurisdiction of the department.
- 20 (ii) The power to take actions authorized under the acts
- 21 specified in subsection (a).
- 22 (c) (1) Collective bargaining-level positions created by
- 23 the establishment of the bureau shall first be offered to
- 24 bargaining-level personnel employed by the commission who
- 25 possess the necessary expertise and experience to perform the
- 26 duties of such position.
- 27 (2) The department shall honor any collective bargaining
- 28 agreement in existence between the commission and any employe
- 29 <u>organization</u>.
- 30 (3) Any transfers made under this section shall not affect

- 1 the civil service status of affected employes of the commission,
- 2 <u>nor that of existing employes of the department.</u>
- 3 (4) Employes and personal property of the commission
- 4 <u>utilized in the bonding process are hereby transferred to the</u>
- 5 State Treasurer.
- 6 (d) All land, buildings and personal property, as well as
- 7 <u>all appropriations, allocations, documents, files, records,</u>
- 8 <u>contracts</u>, <u>agreements</u>, <u>equipment</u>, <u>materials</u>, <u>orders</u>, <u>rights and</u>
- 9 <u>obligations of the commission are transferred to the department.</u>
- 10 (e) The bureau shall continue to use or recycle all forms,
- 11 stationery, business cards and other office supplies or
- 12 <u>materials which contain references to the commission until the</u>
- 13 <u>existing supplies and materials are depleted.</u>
- 14 (f) The department shall have the power to acquire, for and
- 15 on behalf of the Commonwealth, by purchase or otherwise,
- 16 turnpike or toll roads, or any parts thereof, or toll bridges,
- 17 <u>in such manner and under and subject to such terms and</u>
- 18 conditions as provided by law.
- 19 (q) (1) The department shall have the power and duty to
- 20 promulgate regulations to administer the respective functions
- 21 transferred to it under this section.
- 22 (2) The regulations of the commission for the administration
- 23 of the functions transferred under this section shall remain in
- 24 effect until such time as new regulations are promulgated under
- 25 this <u>section</u>. However, the eliqibility requirements for funding
- 26 within any program subject to review under this section shall
- 27 <u>not be changed, amended or altered in any way.</u>
- 28 (3) Any action to fix or to revise the tolls for the use of
- 29 the turnpike and the different parts or sections thereof or to
- 30 fix or set tolls on any roadway or bridge under the jurisdiction

- 1 of the department shall be taken in accordance with the act of
- 2 June 25, 1982 (P.L.633, No.181), known as the "Regulatory Review"
- 3 Act."
- 4 (h) The following words and phrases when used in this
- 5 <u>section shall have the meanings given to them in this</u>
- 6 <u>subsection</u>, <u>unless the context clearly indicates otherwise</u>:
- 7 "Bureau" means the Bureau of Toll Administration established
- 8 under this section.
- 9 "Commission" means the Pennsylvania Turnpike Commission.
- 10 "Department" means the Department of Transportation of the
- 11 <u>Commonwealth</u>.
- 12 Section 4. The Commonwealth shall assume the debt evidenced
- 13 by outstanding bonds of the Pennsylvania Turnpike Commission and
- 14 shall draw upon the tolls received by the Department of
- 15 Transportation for repayment of this debt. The State Treasurer
- 16 shall assume all powers and duties of the Pennsylvania Turnpike
- 17 Commission which relate to issuance and payment of bonds for
- 18 construction, reconstruction and maintenance of the turnpike.
- 19 Section 5. The Pennsylvania Turnpike Commission and the
- 20 office of Turnpike Commissioner are abolished.
- 21 Section 6. On and after the effective date of this section,
- 22 a reference in any statute to the Pennsylvania Turnpike
- 23 Commission shall be deemed to be a reference to the Department
- 24 of Transportation.
- 25 Section 7. (a) The following acts, or portions thereof, are
- 26 repealed to the extent that they are inconsistent with this act:
- 27 Act of May 21, 1937 (P.L.774, No.211), referred to as the
- 28 Pennsylvania Turnpike Commission Act.
- 29 Act of May 16, 1940 (Sp.Sess., 1941 P.L.949, No.11), known as
- 30 the Pennsylvania Turnpike Philadelphia Extension Act.

- 1 Act of June 11, 1941 (P.L.101, No.53), known as the Western
- 2 Pennsylvania Turnpike Extension Act.
- 3 Act of June 21, 1947 (P.L.877, No.367), entitled "An act to
- 4 authorize and empower the Pennsylvania Turnpike Commission to
- 5 combine the Turnpike, the Eastern Extension, and the Western
- 6 Extension, or any two thereof, for financing purposes under the
- 7 provisions of this act; authorizing the issuance of Turnpike
- 8 revenue bonds of the Commonwealth payable solely from tolls; to
- 9 pay the cost of the Eastern Extension and the Western Extension;
- 10 paying the cost of the Eastern Extension, or the cost of the
- 11 Western Extension, or the cost of both; and refunding any
- 12 Turnpike revenue bonds or Turnpike refunding bonds which have
- 13 heretofore been issued by the Commission under the provisions of
- 14 any act heretofore approved, or under the provisions of this
- 15 act, and which shall then be outstanding, including the payment
- 16 of any redemption premiums thereon; refunding any revenue bonds
- 17 or revenue refunding bonds heretofore issued under the
- 18 provisions of this act, including the payment of and redemption
- 19 premiums thereon; authorizing the Commission to fix tolls from
- 20 time to time for use of the projects so combined; providing for
- 21 the use of a facsimile of the signature of the Governor, and of
- 22 the Chairman of the Commission in lieu of their manual
- 23 signatures, and a facsimile of the official seal of the
- 24 Commission upon any bonds issued under the provisions of this
- 25 act, or any other act; authorizing the issuance of bonds for the
- 26 payment of the construction of any turnpike, and giving certain
- 27 definitions."
- 28 Act of May 23, 1951 (P.L.335, No.74), known as the
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- 9 Pennsylvania Turnpike Keystone Shortway Act.
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- 13 Pennsylvania Turnpike Philadelphia Loop Extension Act.
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- 15 requiring all tunnels on the Pennsylvania Turnpike to be painted
- 16 white or lined with a light colored material and be equipped
- 17 with continuous lighting."
- 18 Act of September 8, 1959 (P.L.828, No.322), entitled "An act
- 19 authorizing the Pennsylvania Turnpike Commission to finance and
- 20 construct certain additional projects on the Pennsylvania
- 21 Turnpike System."
- 22 Act of September 15, 1961 (P.L.1305, No.573), entitled "An
- 23 act requiring the erection and maintenance of medial barriers or
- 24 quards on the Pennsylvania Turnpike."
- 25 74 Pa.C.S. Chs. 81 (relating to turnpike) and 82 (relating to
- 26 turnpike commission standards of conduct).
- 75 Pa.C.S. Chs. 89 (relating to Pennsylvania Turnpike) and 95
- 28 (relating to taxes for highway maintenance and construction).
- 29 (b) All other acts and parts of acts are repealed insofar as
- 30 they are inconsistent with this act.

- 1 Section 8. This amendatory act shall be known as the
- 2 Turnpike-Transportation Merger Act.
- 3 Section 9. This act shall take effect in 90 days.