1		
2		
3	LOS ANGELES SUPERIOR COURT	
4	FEB 2 3 2009	
5	John A. Clarke, Executive Officer/Clerk	
6		By A_ Bud, Deputy
7		
8	APPELLATE DIVISION OF THE SUPERIOR COURT	
9	STATE OF CALIFORNIA, COUNTY OF LOS ANGELES	
10		
11	PEOPLE OF THE STATE OF CALIFORNIA,) BR 046561
12	Plaintiff and Respondent,	Lancaster Trial Court
13	V.	No. LC04465
14	McDONALD,	{
15	Defendant and Appellant.	MEMORANDUM JUDGMENT
16)
17	Pursuant to the provisions of Vehicle Code sections 21455.5 through 21455.7	
18	(automated traffic enforcement system),	McDonald was issued a citation
19	by mail for failing to stop for a steady red arrow. (§ 21453, subd. (c).) Following a cour	
20	trial, he was found guilty of the infraction, ordered to pay a fine, and thereafter timely file	
21	notice of appeal. As explained below, we affirm the judgment.	
22	FACTUAL BACKGROUND	
23	Part of Los Angeles County Deputy Sheriff Jonathan White's job duties include	
24	reviewing the evidence obtained from the automated traffic enforcement system located a	
25	the intersection of Avenue L and 20th Street West in the City of Lancaster. On July 10,	
26	2007, White was reviewing evidence of the traffic that was traveling through the above-	
27		
28	¹ Unless otherwise indicated, all unspecified statutory references are to the Vehicle Code.	

mentioned intersection on July 8, 2007. The evidence reflected that at approximately 1:01 p.m., a 2004 Honda with California license plate number was traveling at approximately 30 miles per hour, and made a left turn onto northbound 20th Street from eastbound Avenue L. The intersection is controlled by traffic lights and, at the time of the left turn, the light had been in the red phase for 0.18 seconds. Based upon his observations of the automated traffic enforcement evidence, White caused a citation to be issued. White presented for the court's review a set of exhibits which was marked collectively as People's exhibit no. 1. Contained therein were photographs of the previously identified vehicle in an intersection, the driver of the vehicle, the notice to appear issued to defendant, and a declaration signed under penalty of perjury by the custodian of records. White opined that defendant, who was present in court, was the person depicted driving the Honda in People's exhibit no. 1, and the person making the left turn against the red arrow. In addition, a video of the violation was marked as People's exhibit no. 2 and was viewed by the court.

With regard to the requirements set forth in section 21455.5, White testified that on April 25, 2006, the Lancaster City Council held a public hearing regarding the automated system; that on September 6, 2006, public announcements appeared in two local papers and in the City's quarterly magazine which is distributed to households citywide; that on September 8, 2006, the City commenced a 30-day citation warning program; and that as motorists approach the intersection, clearly identifiable signs are posted advising them of the presence of the cameras.

ISSUES ON APPEAL

Defendant seeks reversal of the judgment on the grounds that the court lacked jurisdiction² over his case for the following reasons: (1) the prosecutor failed to introduce

²Although defendant argues that each complained of error by the trial court deprived it of jurisdiction over the infraction, he fails to develop the jurisdictional component with argument and citation to authority. For that reason, we treat the jurisdiction contentions as waived and do not address the issue.

evidence establishing compliance with section 21455.5, subdivisions (c)(1) and (g)(1); (2) the prosecution failed to comply with the reciprocal discovery act; and (3) the court limited the defense case to 15 minutes.

DISCUSSION

The prosecution was not required to introduce evidence establishing compliance with section 21455.5, subdivisions (c)(1) and (g)(1), and its failure to do so neither deprived the court of jurisdiction nor required the court to exclude the evidence obtained by the automated traffic enforcement system.

Defendant contends, in essence, that it is part of the prosecution's prima facie case in an automated traffic enforcement matter to present evidence proving that the automated system satisfies the requirements of section 21455.5, subdivisions (c) through (f). The general argument is advanced that, without such proof, the court lacked jurisdiction over defendant's case, and was therefore required to exclude all evidence obtained by the automated system. Specifically, defendant complains that no evidence was introduced to prove that the contract between the City of Lancaster and Redflex, the operator of the automated traffic enforcement system, satisfied the requirements of section 21455.5, subdivision (g)(1), and that no testimony was offered regarding whether there were uniform guidelines and procedures for issuing and processing citations as required by subdivision (c)(1).

We disagree with the basic premise of defendant's contention, and find that the prosecution's case-in-chief with respect to proof of a violation under the automated traffic enforcement system, in addition to proof of the charged infraction, is limited to evidence proving compliance with subdivisions (a) and (b) of section 21455.5. We reach this conclusion by applying the fundamental rule of statutory construction which requires this court to first look to the words of a statute and to give those words their usual and ordinary meaning. (*People v. Arias* (2008) 45 Cal.4th 169, 177.) The use of the words "all of the

28 1//

following requirements" in subdivision (a)³ of section 21455.5 refers only to the requirements listed thereafter in subsections (a)(1) and (a)(2), and not to the matters addressed in subdivisions (b) through (g) of section 21455.5. The placement of the term "all of the following" within subdivision (a) indicates a legislative intent to limit the requirements to that one subdivision, and not to expand its meaning to encompass all of the remaining subdivisions of section 21455.5.

Turning our attention to the two subdivisions upon which defendant is seeking relief in this appeal, we note the following: section 21455.5, subdivision (c),⁴ defines who can operate an automated traffic enforcement system, and sets forth within subsections (c)(1) and (c)(2) the "activities" that are included in the definition of "operate." Subdivision (g)(1),⁵ meanwhile, governs the contents of the contract between the governmental agency and companies such as Redflex.

Unlike subdivisions (a) and (b) of section 21455.5, there is no language in either subdivision (c) or subdivision (g) conditioning the use of the automated system or the issuing of citations on compliance with either the operational activities that are listed in

³"The limit line, the intersection, or a place designated in Section 21455, where a driver is required to stop, may be equipped with an automated enforcement system if the governmental agency utilizing the system meets *all* of the following requirements: [¶] (1) Identifies the system by signs that clearly indicate the system's presence and are visible to traffic approaching from all directions, or posts signs at all major entrances to the city, including, at a minimum, freeways, bridges, and state highway routes. [¶] (2) If it locates the system at an intersection, and ensures that the system meets the criteria specified in Section 21455.7." (§ 21455.5, subd. (a), italics added.)

⁴"Only a governmental agency, in cooperation with a law enforcement agency, may operate an automated enforcement system. As used in this subdivision, 'operate' includes all of the following activities: [¶] (1) Developing uniform guidelines for screening and issuing violations and for the processing and storage of confidential information, and establishing procedures to ensure compliance with these guidelines. [¶] (2) Performing administrative functions and day-to-day functions, including, but not limited to, all of the following: [¶] . . . [¶]" (§ 21455.5, subd. (c).)

⁵"A contract between a governmental agency and a manufacturer or supplier of automated enforcement equipment may not include provision for the payment or compensation to the manufacturer or supplier based on the number of citations generated, or as a percentage of the revenue generated, as a result of the use of the equipment authorized under this section." (§ 21455.5, subd. (g)(1).)

subdivision (c), or on proof that the terms of the contract satisfy the language of subdivision (g). Had the Legislature intended for such compliance or contract language to be conditions precedent to the issuance of citations, part of the prosecution's prima facie case, or a basis for the exclusion of evidence, it would have simply included the appropriate language reflecting its intent in the statute. The Legislature's failure to do so requires us to apply the principle of *expressio unius est exclusio alterius*, that "the expression of one thing in a statute ordinarily implies the exclusion of other things.

[Citation.]" (*In re J.W.* (2002) 29 Cal.4th 200, 209.)6

Thus, we find that the elements of the infraction of which defendant was convicted do not require the prosecution to present evidence to establish, beyond a reasonable doubt, compliance with subdivisions (c) and (g) of section 21455.5.⁷ Accordingly, defendant is not entitled to a reversal of the judgment on this ground.

The trial court did not err in denying defendant's motion for sanctions based upon the prosecution's failure to comply with his discovery request.8

Here, defendant argues, in essence, that because the prosecution failed to comply with his discovery request, the trial court was required, but failed, to either delay his trial until there was compliance or, in the alternative, to dismiss the infraction. We are not persuaded that defendant is entitled to a reversal on this ground.

⁶By way of comparison, the statutory scheme governing speed traps (§§ 40800-40808) contains numerous provisions wherein the Legislature set forth what the prosecution must prove in a speeding case involving the use of radar or any other electronic device to capture the speed of a vehicle and the admissibility of speed trap evidence. (See §§ 40801, 40802, subd. (c), 40803, 40804, 40805, 40808.)

⁷Defendant does not challenge the sufficiency of the evidence. Accordingly, we limit our discussion to the issues as framed by defendant.

⁸Although not raised as a discrete issue on appeal, dispersed throughout defendant's brief, and especially as to this issue, are comments regarding the lack of a prosecutor during defendant's trial. Other than to note that under *People v. Carlucci* (1979) 23 Cal.3d 249, an infraction trial may proceed in the absence of a prosecutor, we decline to further address this issue.

The trial court found that there was no discovery violation because the prosecution had complied with defendant's discovery request. Its finding was based on defendant's statements, in response to the court's questioning, that prior to trial he had received a copy of People's exhibit no. 1, and had viewed the video, People's exhibit no. 2, online. These were the only exhibits offered or used during trial by the prosecution. Nevertheless, the court offered defendant a brief continuance, if needed, in order to prepare his defense. Defendant informed the court that he wanted to delay the trial until such time that the prosecution complied with his discovery request. The court denied the request and the trial proceeded.

It is against the above background that defendant seeks relief on appeal. In the trial court, defendant generally complained of the prosecution's failure to disclose approximately 24 requested items that would be potentially favorable to the defense. On appeal, defendant complains of the prosecution's (1) failure to provide the inspection, calibration, and maintenance records for the red light camera and traffic light; (2) failure to provide, prior to trial, the declaration of the custodians of records, and (3) failure to provide a videotape and photographs that had different resolution and size from the exhibits that were used during the trial.

With limited exceptions, Penal Code section 1054 et seq. sets forth an almost exclusive procedure for discovery in criminal cases. (*People v. Superior Court (Barrett)* (2000) 80 Cal.App.4th 1305, 1311.) "[N]o discovery shall occur in criminal cases except as provided by this chapter, other express statutory provisions, or as mandated by the Constitution of the United States." (Pen. Code, § 1054, subd. (e).) The prosecution is required to disclose to the defense those items specified in Penal Code section 1054.1, subdivisions (a) through (f), if such items are in the possession of the prosecuting attorney, or if the prosecuting attorney knows them to be in the possession of the investigating

⁹At no time during the trial did defendant raise the issue of the timeliness of the disclosure of the declaration for the custodians of records.

agencies. When the defendant makes an informal request for discovery under the Penal Code, the prosecution is required to disclose the information within 15 days of the request. (Pen. Code, § 1054.5, subd. (b).)

When there is an untimely disclosure, such as the photographs and videotape in the

When there is an untimely disclosure, such as the photographs and videotape in the instant matter, a defendant is not entitled to relief on appeal unless he meets his burden of showing that he was prejudiced by the delay, and that a continuance would not have cured the harm. (*People v. Carpenter* (1997) 15 Cal.4th 312, 386-387, superseded on other grounds in *Verdin v. Superior Court* (2008) 43 Cal.4th 1096, 1106.) Here, the trial court offered defendant a continuance in order to prepare his defense based upon his contention that the videotape and photographs were of different size and resolution from what he had viewed prior to trial. Defendant rejected the continuance because he wanted to delay the trial until there was compliance with his outstanding discovery requests. Defendant, having failed to meet his burden of proof on this issue, is not entitled to relief on appeal.

In addition to its statutory duty to provide discovery, the prosecution has a constitutional obligation to disclose exculpatory evidence to the defense. (*Brady v. Maryland* (1963) 373 U.S. 83, 87.) In order to obtain relief on this basis, defendant is required to establish that the undisclosed information was favorable and that there is a reasonable probability that the results of the trial would have been different had the information been disclosed. (*In re Miranda* (2008) 43 Cal.4th 541, 575; *People v. Cook* (2008) 39 Cal.4th 566, 587.) A reasonable probability is defined as one that "is sufficient to undermine confidence in the outcome." (*People v. Memro* (1995) 11 Cal.4th 786, 837.) Under this standard, reversal is not warranted. Other than speculation, there is no basis to conclude that the calibration and maintenance report contained information favorable to defendant.

///

26 /

27 /

28 1/

17

18

19

20

21

22

23

24

25

26

27

28

3 This trial was conducted on two separate days, March 14, and May 6, 2008. The first day of trial consumed two hours of court time. Within that time, the court heard and denied defendant's pretrial motion to dismiss on the ground that the prosecution had failed 5 to comply with the reciprocal discovery statute. This was followed by Officer White's testimony regarding the violation, and included the marking of exhibits and the presenting of a videotape of the violation. When the exhibits were offered into evidence, defendant 8 objected on the grounds that the prosecution had failed to comply with his discovery request. The court overruled the objection. This was followed by defense objections to the evidence on the following grounds: (1) that no evidence was presented proving that the 11 12 contract between the City of Lancaster and Redflex satisfied section 21455.5, subdivision (g); and (2) that no evidence was presented to prove that the automated system complied 13 with section 21455.5, subdivisions (c)(1), (c)(2)(A) and (e). 14 15

In the midst of arguing his "foundational" objections, defendant sought and obtained permission to question the officer concerning "Redflex's role in the preliminary acquisition, processing of this evidence." The deputy was unable to answer the majority of defendant's questions. Thereupon, defendant made a motion to dismiss the citation based on the officer's answers. The motion was basically an effort to obtain a dismissal due to the lack of proof by the prosecution concerning subdivisions (c) through (g) of section 21455.5. The court denied defendant's motion to dismiss and overruled his objections to the admission of the exhibits into evidence. At this point, the court instructed defendant to focus on the evidence concerning the violation, "the relevant evidence of the case."

Rather than cross-examine the officer, defendant then made a Penal Code section 1118 motion based upon the prosecution's failure to prove, beyond a reasonable doubt, that he was the driver of the vehicle. The motion was denied. However, defendant continued to argue the merits of the motion. This was followed by defendant's cross-examination of the officer. During the course of his cross-examination, defendant made

another motion to dismiss. The court informed defendant that it would not entertain another motion to dismiss until the conclusion of the evidence. This was followed by defendant explaining to the court that he had a "fairly lengthy and perhaps tedious" presentation remaining. After further discussion, the trial was continued to another date which was agreeable to the court's schedule, the officer and defendant.

When the trial resumed on the agreed-upon date, the court informed defendant and the officer that they each had 15 minutes to "state their best evidence and arguments." The court informed the parties that it was imposing the time limit under its discretionary authority to control the proceedings. (Pen. Code, § 1044.) The court further informed the parties that, in order to assist them in managing their allotted time, it would give warnings at both five-minute and one-minute intervals. The trial proceeded without the court giving any warnings to either defendant or the officer. There are no indications in the record on appeal as to whether defendant exceeded or used less than the allotted time. Moreover, there are no indications that defendant ever sought any additional time from the court.

We reject on two grounds defendant's contention that the imposition of the 15-minute time limitation entitles him to a reversal of the judgment. First, the trial court had a duty to see that the trial was conducted in an expeditious and orderly manner. (Pen. Code, § 1044.) Considering the amount of time that had been devoted to the trial because of defendant's proclivity to seek the same relief under various theories, the trial court did not abuse its discretion in setting a time limit. The court had previously sought, without success, to have defendant conclude the evidentiary portion of the trial before making his various motions. We find no abuse of discretion by the trial court in this regard.

23 ///

1

2

3

4

5

6

8

11

12

13

15

17

19

20

21

24 1/

25 1/

26 //

27 1/.

28 1//

Second, article VI, section 13 of the California Constitution provides that "[n]o judgment shall be set aside . . . for any error as to any matter of procedure, unless, after an examination of the entire cause, including the evidence, the court shall be of the opinion that the error complained of resulted in a miscarriage of justice." Assuming, without so finding, that the court erred in imposing a 15-minute time limit on the defense, we do not find that it resulted in a miscarriage of justice because there is no showing that defendant needed additional time or that he was unable to present his entire defense in the time allotted.

The judgment is affirmed.

We concur.

2LH. D

Musy , P.J.